MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

CENTRAL VALLEY AUDITORIUM

SACRAMENTO, CALIFORNIA

WEDNESDAY, JULY 14, 2004

9:30 A.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

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APPEARANCES

BOARD MEMBERS

Linda Moulton-Patterson, Chairperson

Rosario Marin

Rosalie Mulé

Michael Paparian

Cheryl Peace

Carl Washington

STAFF

Mark Leary, Executive Director

Julie Nauman, Chief Deputy Director

Marie Carter, Chief Counsel

Jim Lee, Deputy Director

Howard Levenson, Deputy Director

Rubia Packard, Assistant Director

Pat Schiavo, Deputy Director

Joanne Vorhies, Assistant Director

Patty Wohl, Deputy Director

Elliot Block, Staff Counsel

Tom Estes

Suzanne Hambleton

Sheridan Merritt

Wes Mindermann

Geralda Stryker

Scott Walker

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1	PROCEEDINGS
2	CHAIRPERSON MOULTON-PATTERSON: Welcome back to
3	the second day of the month of July meeting of the
4	California Integrated Waste Management board.
5	Ms. Waddell, would you please call the roll.
6	SECRETARY WADDELL: Marin?
7	BOARD MEMBER MARIN: Aye, present, here,
8	whatever.
9	SECRETARY WADDELL: Mulé?
10	BOARD MEMBER MULÉ: Here.
11	SECRETARY WADDELL: Paparian?
12	BOARD MEMBER PAPARIAN: Here.
13	SECRETARY WADDELL: Peace?
14	BOARD MEMBER PEACE: Here.
15	SECRETARY WADDELL: Washington?
16	BOARD MEMBER WASHINGTON: Here.
17	SECRETARY WADDELL: Moulton-Patterson?
18	CHAIRPERSON MOULTON-PATTERSON: Here.
19	Okay, ex partes.
20	Ms. Mulé?
21	BOARD MEMBER MULÉ: I'm up to date, thank you.
22	CHAIRPERSON MOULTON-PATTERSON: Ms. Peace?
23	BOARD MEMBER PEACE: I am also up to date.
24	CHAIRPERSON MOULTON-PATTERSON: Ms. Marin?
25	BOARD MEMBER MARIN: So am I.

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1 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian?
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- 2 BOARD MEMBER PAPARIAN: My office just got a
- 3 couple of letters. I don't have them in front of me,
- 4 unfortunately. Maybe we'll get to them when we deal with
- 5 the Grand Central Recycling Station -- oh, here they are.
- I have a letter from the North Whittier --
- 7 CHAIRPERSON MOULTON-PATTERSON: Then you can do
- 8 it for all of us.
- 9 BOARD MEMBER PAPARIAN: -- the North Whittier
- 10 Watch and Concerned Citizens and one from George Ibarra,
- 11 both related to the Grand Central Recycling and Transfer
- 12 Station.
- 13 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- Mr. Washington.
- BOARD MEMBER WASHINGTON: I'm up to date.
- 16 CHAIRPERSON MOULTON-PATTERSON: Okay. Ms.
- 17 Carter -- you know, you can get back to me on this -- but
- 18 there was some question on ex partes with Ms. Tobias
- 19 about -- do we have to ex parte other state personnel in
- 20 different departments?
- 21 CHIEF COUNSEL CARTER: Let me get back to you so
- 22 that we have -- so we could have the policy.
- 23 CHAIRPERSON MOULTON-PATTERSON: Yeah, so we could
- 24 have -- there was a little confusion.
- 25 Yes, Rosario -- I mean Rosalie. I'm sorry.

- 1 BOARD MEMBER MULÉ: That's okay.
- 2 Madam Chair, I believe we all received the
- 3 letters that Board Member Paparian had just mentioned. So
- 4 I --
- 5 CHAIRPERSON MOULTON-PATTERSON: Yes, those are ex
- 6 partes for everyone.
- 7 BOARD MEMBER MULÉ: Thank you.
- 8 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 9 So you'll get back to us, Ms. Carter?
- 10 Thank you.
- 11 Okay. If you would like to speak to the Board,
- 12 there's speaker slips in the back. Please give them to
- 13 Ms. Waddell.
- 14 I'll briefly go over the agenda for today. We're
- 15 going to finish up Item No. 8 that we continued from
- 16 yesterday. Then Mr. Levenson's going to be giving an
- 17 update on La Montana and Gregory Canyon.
- 18 Then we will go to Item 15, 17, 18, 19, 20. And
- 19 then 21 Ms. Peace and Mr. Paparian are going to give us a
- 20 presentation. And No. 22.
- 21 And then we're on to the picnic, our staff
- 22 picnic. We're looking forward to that.
- So we'll go right to Mr. Shiavo and No. 8.
- 24 DEPUTY DIRECTOR SCHIAVO: Okay. Pat Shiavo,
- 25 Diversion, Planning and Local Assistance Division. And

- 1 where we left that was we presented you -- you know, we
- 2 gave you a presentation. The resolution at the request of
- 3 Board Member Marin was sent over to Yvonne Hunter to take
- 4 a look at. Yvonne looked at it. She's in general
- 5 agreement with the concept, made some editorial comments
- 6 to the resolution.
- 7 And that's where we are right now, is the
- 8 resolution piece.
- 9 CHAIRPERSON MOULTON-PATTERSON: Ms. Marin.
- 10 BOARD MEMBER MARIN: Madam chair, it will be my
- 11 pleasure to move the item now. I think that there is
- 12 total agreement with everybody. And so I move the item.
- 13 CHAIRPERSON MOULTON-PATTERSON: Okay. And you're
- 14 okay with it, Mr. Paparian?
- 15 BOARD MEMBER PAPARIAN: Yes, with the revisions
- 16 suggested by Ms. Hunter from League of Cities, I think
- 17 it's much improved. And I think we should all have a copy
- 18 of the strikeout version with the shading and so forth.
- 19 CHAIRPERSON MOULTON-PATTERSON: Right.
- 20 And you're seconding it?
- BOARD MEMBER PAPARIAN: Yes, please.
- 22 CHAIRPERSON MOULTON-PATTERSON: Okay. So we have
- 23 a motion by Ms. Marin, seconded by Mr. Paparian, to
- 24 move -- what's the number? -- 2004-198 revised.
- 25 Please call the roll.

- 1 SECRETARY WADDELL: Marin?
- 2 BOARD MEMBER MARIN: Aye.
- 3 SECRETARY WADDELL: Mulé?
- 4 BOARD MEMBER MULÉ: Aye.
- 5 SECRETARY WADDELL: Paparian?
- 6 BOARD MEMBER PAPARIAN: Aye.
- 7 SECRETARY WADDELL: Peace?
- 8 BOARD MEMBER PEACE: Aye.
- 9 SECRETARY WADDELL: Washington?
- 10 BOARD MEMBER WASHINGTON: Aye.
- 11 SECRETARY WADDELL: Moulton-Patterson?
- 12 CHAIRPERSON MOULTON-PATTERSON: Aye.
- 13 Okay. I'm going to turn it over to -- Ms. Marin,
- 14 would you like to give your report as Chair of P&E before
- 15 Mr. Levenson gives his update or want to wait until we get
- 16 to 15? It doesn't matter.
- 17 BOARD MEMBER MARIN: No, he can go ahead and give
- 18 his report.
- 19 CHAIRPERSON MOULTON-PATTERSON: Okay. Mr.
- 20 Levenson.
- 21 DEPUTY DIRECTOR LEVENSON: Okay. Good morning,
- 22 Board members, Madam Chair. Howard Levenson of Permitting
- 23 and Enforcement Division.
- I'd like to give you two quick updates, one on La
- 25 Montana and one on Gregory Canyon.

- 1 Yesterday there was a hearing down south
- 2 regarding La Montana. And at the hearing the city's
- 3 petition for the appointment of a receiver was approved,
- 4 which basically gives us a green light to begin proceeding
- 5 with the Board-managed cleanup project.
- 6 However, while this is obviously a very positive
- 7 development, we don't know what impact the receivership
- 8 process is going to have on our timeline. So the first
- 9 step is for the receiver to prepare a report for the
- 10 court. The city is quite hopeful that this is going to
- 11 proceed quickly, and is coordinating with us, with our
- 12 legal and cleanup staff, along with the city attorney, to
- 13 get in touch with the receiver and discuss how this
- 14 process will mesh with our cleanup process.
- 15 So we'll need to work directly with the receiver,
- 16 particularly to obtain his or her authorization on
- 17 timelines for implementing the removal plan.
- 18 Prior to yesterday we had coordinated with
- 19 Communities for a Better Environment and the city to plan
- 20 a public meeting, tentatively on August 12th, to get input
- 21 from the community on the draft removal workplan and
- 22 community health and safety plan that's being prepared by
- 23 our contractors and consultants. We have a target date of
- 24 July 29th for getting the draft plan from our contractor,
- 25 and that would give the city and the community, CBE, time

- 1 to get notices out about a public meeting on the workplan.
- Obviously we may need to reschedule that,
- 3 depending on our discussions with the receiver, until we
- 4 get a proper authorization.
- 5 We're also working with our Office of Public
- 6 Affairs, the city and CBE to have some kind of community
- 7 celebratory event a day or two before we actually begin
- 8 the cleanup project itself.
- 9 So, you know, there are some issues that may make
- 10 the workplan tricky given this potential uncertainty in
- 11 time frames. There's also some direction from the judge
- 12 yesterday that the receiver has some obligation to the
- 13 property owner to minimize costs. So we will have to work
- 14 about this all out. And we'll report to you obviously
- 15 when we have more information. But certainly it's a major
- 16 positive milestone.
- 17 And we'll keep you apprised. And Public Affairs
- 18 will be coordinating with your offices when we do schedule
- 19 a celebratory event down there in. -- ahead of the actual
- 20 cleanup at the starting.
- 21 CHAIRPERSON MOULTON-PATTERSON: I just want to
- 22 thank you, Howard, and your staff, Scott, everyone that's
- 23 worked so hard on this. This is really good news. And we
- 24 really have a lot to celebrate, don't we. I know Ms.
- 25 Marin and I will definitely want to get that on our

- 1 calendar.
- 2 DEPUTY DIRECTOR LEVENSON: Yeah, this is very
- 3 positive. And I --
- 4 CHAIRPERSON MOULTON-PATTERSON: Mr. Washington --
- 5 and Mr. Washington.
- 6 BOARD MEMBER WASHINGTON: Thank you.
- 7 Mr. Levenson, in terms of timing, I'm concerned
- 8 about this timing thing. And I hear you're kind of like
- 9 just out there saying we don't know.
- 10 So you don't have any time frame as to when this
- 11 would take place at all? Are we just like up in the air
- 12 on this and just --
- 13 DEPUTY DIRECTOR LEVENSON: Well, it depends to a
- 14 large extent on what the receiver -- what we can work out
- 15 with the receiver and report back to the court, because we
- 16 need to get authorization from the receiver to actually go
- 17 on site and work that through.
- 18 BOARD MEMBER WASHINGTON: Did the court require
- 19 that you come back in 30 days, 60 days or --
- 20 MR. WALKER: This is Scott Walker, Permitting and
- 21 Enforcement Division.
- We will be sitting down and talking with the
- 23 receiver. Now, the receiver has a substantial amount of
- 24 authority to issue authorization. But, you know,
- 25 exactly -- the timeframe will depend upon how he will

- 1 implement that authorization.
- 2 Our understanding is that potentially it could be
- 3 pretty rapid, and that not necessarily would he have to go
- 4 back to court in order to make the decision to direct us
- 5 to go forward. But we're not going to confirm that until
- 6 we actually sit down with him and go over the process and
- 7 the timeline with him. But we do know that he essentially
- 8 has control over decisions related to that property and
- 9 will have the authority to authorize us to proceed with
- 10 the project.
- 11 BOARD MEMBER WASHINGTON: So we do hope, and as I
- 12 desired it, that we will work with the receiver and get
- 13 this thing moved rapidly so we don't have to sit around
- 14 and wait six and seven months just to have a conversation
- 15 as to when this is going to take place. I hope that we
- 16 can really get him to come to the table and say, "Hey, we
- 17 want to move forward and let's get this done and let's
- 18 expedite this process." The folks have been waiting a
- 19 long time down there to get this stuff, you know, out of
- 20 their face.
- 21 MR. WALKER: But we anticipate the draft final
- 22 workplan the 29th, as close to that date as possible
- 23 getting that to the receiver and getting it over and done
- 24 with.
- 25 BOARD MEMBER WASHINGTON: Okay. All right,

- 1 that's better. Yeah, all right, good.
- 2 Thank you, sir.
- 3 CHAIRPERSON MOULTON-PATTERSON: Thank --
- 4 DEPUTY DIRECTOR LEVENSON: You know, if all goes
- 5 well, we hope to be starting some time in August --
- 6 BOARD MEMBER WASHINGTON: Great.
- 7 DEPUTY DIRECTOR LEVENSON: -- with that
- 8 authority.
- 9 I do want to acknowledge your positive comments
- 10 and point out, not only Scott and Wes, but also Steve
- 11 Levine from the Legal Office -- those three are really the
- 12 linchpins on this project -- and Jeff Cornette down on the
- 13 site from our staff.
- 14 CHAIRPERSON MOULTON-PATTERSON: Great. Thank
- 15 you, and to all of them.
- 16 BOARD MEMBER WASHINGTON: Madam Chair, I would
- 17 just like to attach myself to your comments. Staff has
- 18 done a fabulous job at getting this to where we are today,
- 19 and I appreciate it likewise.
- 20 DEPUTY DIRECTOR LEVENSON: Thank you.
- 21 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- Ms. Marin.
- 23 BOARD MEMBER MARIN: Madam Chair, the only thing
- 24 that I would like to add to everything that has been said
- 25 is that, my understanding from the judge's demeanor, it's

- 1 like he wants to get this thing done rather quickly, no
- 2 more excuses, let's just do it. And I think that the
- 3 message was very loud and clear that the community can no
- 4 longer wait, that they -- you know, along with your
- 5 comments, Mr. Washington. So it seems that everybody's
- 6 just really moving right ahead.
- 7 And I just want to commend the Board again, Madam
- 8 Chair, for all your leadership in making sure that this
- 9 happens, and staff for all their hard work.
- 10 Thank you.
- 11 CHAIRPERSON MOULTON-PATTERSON: Yeah, it's really
- 12 great to see this.
- 13 Thank you.
- 14 DEPUTY DIRECTOR LEVENSON: Thank you.
- 15 I'd also like to give you an update on Gregory
- 16 Canyon landfill. Yesterday was another major day in the
- 17 saga of that landfill. As you know, the Board of
- 18 Supervisors heard an item yesterday regarding
- 19 certification of the petition to place an initiative on
- 20 the ballot to repeal the prior ordinance, the Gregory
- 21 Canyon Landfill and Recycling Collection Center Ordinance.
- The first issue for the Board of Supes yesterday
- 23 was to vote on whether to receive the certification from
- 24 the registrar of voters that the petition contained a
- 25 sufficient number of valid signatures. And they did

- 1 accept that vote -- 6-0 to accept that.
- 2 They also then had to select between one of two
- 3 options. The first option was to adopt a resolution that
- 4 called for putting the initiative on the ballot. Or
- 5 second option was to direct staff to prepare an impact
- 6 report and present it back to the Board on August 3rd
- 7 along with a resolution calling for placing the initiative
- 8 on the ballot.
- 9 The Chairwoman, Diane Jacob, recommended that the
- 10 second option be implemented, that is, prepare -- giving
- 11 staff direction to prepare an impact report and report
- 12 back to the Board of Supes on August 3rd, along with the
- 13 resolution. And the entire board voted unanimously to do
- 14 that.
- 15 So its's our understanding that there will be
- 16 another hearing at the Board of Supervisors on August 3rd.
- 17 They haven't --
- 18 CHAIRPERSON MOULTON-PATTERSON: So they didn't
- 19 set a date, is that right? Or did they set a date for
- 20 the --
- DEPUTY DIRECTOR LEVENSON: August 3rd, yes.
- 22 CHAIRPERSON MOULTON-PATTERSON: The election's on
- 23 August --
- 24 DEPUTY DIRECTOR LEVENSON: No, no. On August 3rd
- 25 they will get the reports -- the impact report back from

- 1 the staff along with the resolution to place the ballot --
- 2 the initiative on the ballot. They have until I believe
- 3 it's August 6th to make that decision about placing the
- 4 initiative on the ballot.
- 5 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you.
- 6 DEPUTY DIRECTOR LEVENSON: And as you know, we
- 7 did receive a waiver from the operator for the time limit
- 8 extending that into August. So right now, on the basis of
- 9 information that we have, we will have the Gregory Canyon
- 10 item scheduled for the August Committee and August Board
- 11 meetings, unless we get other information.
- 12 CHAIRPERSON MOULTON-PATTERSON: Really? Okay.
- 13 BOARD MEMBER WASHINGTON: Madam Chair?
- 14 CHAIRPERSON MOULTON-PATTERSON: Yes, Mr.
- 15 Washington.
- 16 BOARD MEMBER WASHINGTON: I'd like to -- and I
- 17 apologize for not doing so. I'd like to ex parte Mike
- 18 Gotch, who is the consultant for the Gregory Canyon
- 19 landfill folks. I talked to him late last night.
- 20 And he did give me an update. They are almost
- 21 sure that this will go through the November ballot, that
- 22 in their speaking with the Board of Supervisor members,
- 23 they will vote to put it on the ballot once that impact
- 24 comes back. So we will see an initiative go forward. And
- 25 he's -- they just believe that they have the -- they have

- 1 opportunity for the people to vote on this once again to
- 2 see whether they want to put the Gregory landfill in that
- 3 area. So we're just -- we're pretty much waiting to see
- 4 what happens here.
- 5 CHAIRPERSON MOULTON-PATTERSON: Okay. But it
- 6 will be on our agenda in August, is that -- Yeah. Okay.
- 7 BOARD MEMBER WASHINGTON: Yeah, that's a good
- 8 question how we handle that.
- 9 CHAIRPERSON MOULTON-PATTERSON: Yeah.
- 10 Okay. Thank you.
- 11 Mr. Levenson, thank you for your report.
- 12 And now I would like to turn it over, before we
- 13 go into the P&E items, to our new Chair of Permitting and
- 14 Enforcement, Ms. Marin.
- 15 BOARD MEMBER MARIN: Thank you, Madam Chair.
- 16 We had a wonderful Committee. I want to thank
- 17 the members of my Committee. They made it so easy and so
- 18 wonderful. So thank you for making my first experience an
- 19 enjoyable one.
- 20 As obviously it has been stated, Item 14 was
- 21 pulled at the request of the applicant.
- We had one particular item that was just a "for
- 23 discussion in Committee" only. Another one -- that was
- 24 the study.
- One item went into consent and one item went into

- 1 fiscal consent.
- 2 Two other items were on a unanimous vote. But
- 3 obviously -- they're permits so we need -- the entire
- 4 Board needs to hear it.
- 5 And I'm very happy. I think that together we can
- 6 accomplish so much. And I just want to thank my
- 7 colleagues on that Committee for their tremendous work on
- 8 this effort.
- 9 Thank you.
- 10 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.
- 11 Marin.
- Okay. Mr. Levenson, Item No. 15.
- 13 DEPUTY DIRECTOR LEVENSON: Okay. Madam Chair,
- 14 Board members. Item No. 15 is a discussion and request
- 15 for rulemaking direction to formally notice proposed
- 16 regulations for RCRA, Subtitle D Program Research,
- 17 Development, and Demonstration permits. And as you know,
- 18 we had a lengthy discussion on that at the Committee.
- 19 We've a workshop earlier at the end of June.
- 20 And Scott Walker will be making the presentation
- 21 on that item.
- 22 CHAIRPERSON MOULTON-PATTERSON: Okay. And we
- 23 have a number of speakers on it also.
- 24 (Thereupon an overhead presentation was
- 25 Presented as follows.)

- 1 MR. WALKER: Thank you. Scott Walker, Permitting
- 2 and Enforcement Division.
- 3 This item considers proposed regulations to start
- 4 the formal rulemaking process to incorporate the recent
- 5 U.S. EPA Research, Development and Demonstration Permit,
- 6 or RD&D, final rule.
- 7 This rule would allow approved Subtitle D
- 8 programs states such as California the authority to issue
- 9 site-specific waivers or variances from certain specific
- 10 Subtitle D criteria under specified conditions. The
- 11 intent of this rule is to foster innovative municipal
- 12 solid waste landfill technology such as bioreactor and
- 13 also -- there's also others such as alternative final
- 14 cover systems.
- 15 Recommended regulations to start the formal
- 16 rulemaking process were presented to the Board in May.
- 17 The Board directed staff to bring the regulations back to
- 18 July after conducting an additional workshop. We did that
- 19 workshop on June 28th.
- 20 On July 6th, the Permitting and Enforcement
- 21 Committee directed staff to bring to the Board for
- 22 consideration a revision to staff's recommendation to
- 23 address three issues, which I'll get into briefly.
- 24 This revision to staff's recommendation is Option
- 25 2 and is to be considered along with Option 1, which is

- 1 staff's recommendation.
- 2 Option 2 is to address three issues in the
- 3 regulations, including:
- 4 A requirement for additional information and data
- 5 to assist the Board in making future decisions based on
- 6 accurate, consistent, and relevant data.
- 7 The second is to require preprocessing to remove
- 8 recyclable materials from the waste stream prior to
- 9 disposal in an RD&D project unit.
- 10 And then the third is to limit the number of RD&D
- 11 permits issued.
- --000--
- 13 MR. WALKER: Option 2 is providing as a handout
- 14 at the front desk. And we also have it summarized in this
- 15 slide. I'd just like to very briefly just go over this.
- 16 Staff has conferred with the Legal Office as
- 17 directed by the Committee. And the Board has -- we
- 18 conclude that the Board has general authority to place
- 19 such requirements and limits based on the authority we
- 20 have to protect public health and safety and the
- 21 environment.
- In addition, we also have flexibility because the
- 23 federal authority allows RD&D permits is permissive in
- 24 nature. In other words the Board does not have to
- 25 incorporate this rule or concur with these permits.

- 1 However, the Board must show the necessity in
- 2 adopting such limits and regulations in order to meet the
- 3 requirements of the Administrative Procedures Act which is
- 4 administrated by the Office of Administrative Law.
- 5 At the present time staff lacks technical
- 6 information in order to justify to OAL the requirements
- 7 for preprocessing and limiting the number of permits.
- 8 However, staff has developed language in Option 2 that the
- 9 Board could include for the 45-day comment period on these
- 10 two issues. And this would allow commenters to provide
- 11 additional information for the technical justification
- 12 that we could consider in order to meet OAL requirements.
- 13 And those two requirements listed in the slide
- 14 and handout are, regarding preprocessing, alternative or
- 15 Option B1, and then regarding the limitation of the number
- 16 of permits, C1. In other words we can put those in and
- 17 then seek out the justification from the commenters if the
- 18 Board so directed us.
- Just a couple of points. The preprocessing
- 20 requirement is basically based on the requirements
- 21 applicable for transformation facilities in order to
- 22 petition for the 10-percent diversion credit under the
- 23 Public Resources Code. So for those they have the
- 24 specific statute to point to. For landfills we don't have
- 25 a specific statute to point to, but we do have some

- 1 general authority to impose such limits.
- 2 The second point being that the Board has not to
- 3 date imposed limits on the number of any permits issued,
- 4 so there's no precedent for this type of limit.
- 5 Staff does conclude that we have initial
- 6 justification for alternative language in Option 2 for the
- 7 recommendations we had for additional data and information
- 8 to be obtained on these projects. And that's Option
- 9 2(a)(1). And also we have Option 2(B)(2), which would
- 10 address the preprocessing and limiting the number of
- 11 permits. And what that is, that would essentially require
- 12 the Board the review these regulations at a three-year
- 13 point to determine whether or not they needed to be
- 14 revised, limited or repealed based on these issues, in
- 15 addition to others that may come up.
- So that concludes staff's presentation. And we
- 17 are available to answer questions.
- 18 Thank you.
- 19 CHAIRPERSON MOULTON-PATTERSON: Okay. I see no
- 20 questions right now. So I'll go straight to our speakers.
- 21 We have quite a few people that wish to speak.
- 22 So if you could try and keep it concise and to not more
- 23 than three, minutes, I would appreciate it.
- 24 Shannon Wright.
- 25 MR. WRIGHT: Good morning, Madam Chair and

- 1 members of the Board. My name is Shannon Wright, and I'm
- 2 representing the firm CH2M Hill.
- 3 I'm here to support the efforts of the California
- 4 Integrated Waste Management Board in their proposal to
- 5 modify Title 27 of the California Code of Regulations,
- 6 specifically the RD&D Permit Rule, Option A.
- We believe the proposed rule allows for
- 8 innovation, which leads to further reductions of risks to
- 9 human health and the environment and includes other
- 10 benefits such as renewable energy and leachate treatment.
- 11 The rule still puts the onus on the owners and
- 12 engineers to demonstrate the RD&D variances do not
- 13 adversely affect the risk to human health, and safety and
- 14 the environment.
- 15 The proposed rule will provide at a minimum the
- 16 same level of effort during permitting as is currently
- 17 practiced for existing landfills. This includes
- 18 presenting sound engineering as well as proposed
- 19 monitoring and data gathering requirements.
- 20 In our work with bioreactors we have found that
- 21 there are over two decades of available peer-reviewed
- 22 publications demonstrating the science behind bioreactors.
- 23 The published information demonstrates that
- 24 there's actually less environmental risk through the
- 25 relatively rapid stabilization and settlement of waste,

- 1 rapid production of landfill gas, and treatment of
- 2 leachate within an appropriately designed and constructed
- 3 landfill cell.
- 4 Bioreactor landfilling is not inherently
- 5 incompatible with recycling efforts and source-separated
- 6 composting, which are still preferred under AB 939. Even
- 7 after source separation, some organic putrescible waste
- 8 will remain. Bioreactor landfilling will expedite
- 9 decomposition and stabilization much quicker than standard
- 10 dry entombment in most climates given adequate water is
- 11 available.
- 12 We feel the proposed rule offers significant
- 13 benefit to the future of waste management, while still
- 14 maintaining the current levels of performance and
- 15 environmental protection, with a continued emphasis on
- 16 source reduction and recycling efforts including
- 17 composting.
- 18 Thank you.
- 19 CHAIRPERSON MOULTON-PATTERSON: Thank you Mr.
- 20 Wright.
- 21 Scott Smithline, Californians Against Waste,
- 22 followed by Chuck White.
- 23 MR. SMITHLINE: Good Morning, Madam Chair, Board
- 24 members. Thank you for the opportunity to testify on this
- 25 issue yet again. I might be a little bit disorganized

- 1 having just seen these options for the first time, but I
- 2 think I know where we stand.
- 3 I just want to reiterate that we think the most
- 4 important question here to be asking is, once again, what
- 5 information are we going to want to determine the
- 6 environmental -- whether these are environmentally
- 7 preferable alternatives? And, frankly, I'm encouraged by
- 8 some of these alternatives that we see before us here
- 9 because I think they begin to address that issue.
- 10 I'm not sure that -- with respect to the
- 11 requirement for additional information that Option Al is
- 12 exactly where we want to go, but we think it's definitely
- 13 a very good start, and I would strongly urge the Board to
- 14 consider adopting that option. And I guess this is sort
- 15 of like a buffet; you can pick multiple options here. So
- 16 on that note, I think we would be in support of Option 2
- 17 issue BB1 and Option 2 issue CC1. I think both of those
- 18 lead the conversation in the right direction. As we said
- 19 before, we want to see these technologies be developed,
- 20 and we want to make sure that the research is accompanying
- 21 them so that we can determine whether or not they're
- 22 environmentally preferable.
- 23 I'd like just to make one brief comment on the
- 24 organics issue, which is: In this staff agenda item,
- 25 Comment 4, Staff Response, there's a statement that says,

- 1 "There should be no incentive as a result of these
- 2 regulations for waste to go from composting to bioreactor
- 3 landfills." And we frankly just disagree with that
- 4 statement. We think there is incentive. The incentive is
- 5 that the only way that these are really economically
- 6 viable is the recovery of air space; and the recovery of
- 7 airspace directly proportional to the amount of organics
- 8 in the wet cell itself. So that we think that definitely
- 9 creates an incentive to divert organics from wherever else
- 10 they may go, from whatever higher use they may go to the
- 11 wet cell itself.
- 12 And on that note we just urge caution here,
- 13 because there's never really been any studies done on the
- 14 effects on the organics markets of alternative daily
- 15 cover. The Board is in the process of approving
- 16 regulations on conversion technologies, which also will be
- 17 competing for the same organic feed stock. And now we
- 18 have wet cell technologies, which in addition will be
- 19 competing for the same feed stock and we're concerned that
- 20 the cumulative effect here may be getting way from us with
- 21 its effect on composting. So we urge you to consider
- 22 that.
- Than you very much.
- 24 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.
- 25 Smithline.

- 1 Chuck White of Waste Management, followed by
- 2 Chris Richaels.
- 3 MR. WHITE: Madam Chair, members of the Board.
- 4 Chuck White representing Waste Management.
- 5 Waste Management supports the release of the
- 6 proposed regulations developed by staff for a 45-day
- 7 public comment. It's time to get all these comments on
- 8 the record for the Board to consider somewhere down the
- 9 road the adoption of a final rule.
- I think it's important to recognize that the RD&D
- 11 rule only provides a limited conditional variances to
- 12 requirements that were imposed on California by the
- 13 Federal Subtitle D rule in 1993. It does not provide any
- 14 waiver to any California standard only, those imposed by
- 15 the federal government.
- 16 We do not believe that further changes to the
- 17 proposed regulations are necessary or warranted at this
- 18 time. We do not believe that there is any technical
- 19 justification for the more restrictive options that are
- 20 being presented today.
- 21 In terms of control units, Option 1, for RD&D
- 22 permits, that may be appropriate for pure research
- 23 projects. But I would urge you to remember that the RD&D
- 24 is research, development and demonstration. There are two
- 25 D's involved in that. And we don't think that a formal

- 1 scientific research protocol is appropriate for
- 2 demonstration and development type projects.
- 3 Preprocessing. We don't believe there's any
- 4 technical justification for putting such a requirement in
- 5 the minimum standards of this Board.
- 6 Number 3, number of permits. What number? What
- 7 basis? Does this mean that the first come, first serve
- 8 would be able to get a permit? Would this encourage
- 9 quick, poorly thought-out proposals as opposed to slower,
- 10 well thought-out proposals? We believe that a limitation
- 11 on the number of permits would be inappropriate.
- 12 That being said, we do not oppose solicitation of
- 13 public comment on any issue that has been brought to the
- 14 attention of the Board. And that would include these
- 15 issues here. If you believe -- we do not believe that
- 16 there is any basis for proposing these amendments at this
- 17 time. But we certainly would not object to the Board in
- 18 your notice soliciting comment on these or anything else
- 19 that you believe warrants further discussion during the
- 20 public comment period.
- 21 Indeed the whole purpose of the RD&D rule is
- 22 really to evaluate proposals to determine if the regs
- 23 should be permanently modified, not this year, not next
- 24 year, but at some time in the future. So we would like to
- 25 get on with the RD&D, research, development and

- 1 demonstration, to gather information so EPA and this Board
- 2 and the State Water Board can determine if these rules
- 3 need to be modified some time within this 12-year horizon
- 4 that the LRD&D permit process operates.
- 5 Finally, I wanted to speak for SWANA, the
- 6 California chapters of SWANA. Yvette and Paul Yoder could
- 7 not be here today. But they asked me to provide comments
- 8 to you indicating that they would likewise support putting
- 9 the currently proposed regulations out for public notice
- 10 and do not believe that further amendments to that
- 11 proposed regulation are warranted at this time.
- 12 Thank you very much.
- 13 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.
- 14 White.
- 15 Chris Richaels. And I hope I'm pronouncing it
- 16 right. You can correct me.
- 17 MR. RICHAELS: Chris Richaels, Sacramento County
- 18 Department of Waste Management and Recycling.
- 19 I'm not here to talk about the technicals with
- 20 bioreactors. There's a lot of people in this room that
- 21 can talk that techno-ese a lot more intelligently and
- 22 accurately than I can so, I won't even try.
- 23 I'm here to talk to you about the public policy
- 24 perspective for local governments. Local governments are
- 25 under a variety of state and federal mandates for all

- 1 sorts of things. One of those is recycling. Well,
- 2 recycling programs cost us dollars. And to recover -- or
- 3 to generate revenue to cover those program costs, we have
- 4 a mixed bag of ways of doing that, most of it in tip fees
- 5 and collection fees, household fees.
- 6 For recycling programs in Sacramento County we
- 7 have mixed recyclables and green waste as source separated
- 8 at the curb. We also have backyard composting available,
- 9 In addition to that, curbside recycling. Green waste is
- 10 our best bang for the buck as far as meeting 939
- 11 diversions. Here in the self-described City of Trees, we
- 12 have a lot of green waste.
- 13 Problems with green waste aren't in collecting it
- 14 and diverting it. Problems with green waste are in how
- 15 it's processed. There are probably some in this room that
- 16 know that this area, the Sacramento County area experience
- 17 with composing vendors has not been exactly wonderful.
- 18 There was -- the latest RFP for green waste processing
- 19 received one bid.
- 20 So the issue that somehow this technology could
- 21 hurt green waste processing, well, beyond the 939
- 22 prohibition on that it doesn't seem to be that great a
- 23 concern to the business market in this area.
- 24 But to bioreactors as a public policy
- 25 perspective, as far as technical stuff the only thing I'll

- l say to that is, the issues surrounding, the technical
- 2 issues surrounding it have engineered solutions available.
- 3 And I think that's the intent of the R&DD rule or RD&D or
- 4 however those letters go together, is to find those
- 5 solutions such that they can be codified and regulated in
- 6 future applications of the technology.
- 7 From a long range public policy perspective,
- 8 going back to our cost to do recycling programs, all these
- 9 cool recycling programs that we're doing and we'd like to
- 10 maintain and improve upon, this technology provides gas
- 11 energy sales through the accelerated decomposition of the
- 12 organics in the processing unit. And notice I didn't say
- 13 landfill but processing unit. I'll get to that in a sec.
- 14 Right now natural gas value in California is \$5
- 15 per thousand cubic feet at the wellhead. And what that
- 16 means is it's coming at -- most of the natural gas coming
- 17 into California is coming in to coming here through the
- 18 Kingsbury Gate at the Idaho-Canada border and in Texas.
- 19 Very few -- or not much of it is generated within this
- 20 state. This technology could help close part of that gap.
- 21 Well, that \$5 per thousand cubic feet speaks
- 22 revenue to me, revenue that we could generate using
- 23 unwanted organics to fund and support all those other
- 24 programs that we're partially mandated to do and partially
- 25 want to do.

- 1 The other policy perspective about bioreactor
- 2 technology is applying it to its logical conclusion. This
- 3 could be the end of traditional landfilling as we know it.
- 4 And that's where I mean a processing unit versus a
- 5 landfill. A bioreactor brought to its logical conclusion
- 6 is a solid waste processing technology. You render the
- 7 organics inert, you go in and mine that now inert pile,
- 8 and you can recover all those inorganics, all those
- 9 inerts, all those metals, rubble, plastic, wood, et
- 10 cetera, that somehow misses the diversion programs. So I
- 11 mean that happens. We do not collect everything
- 12 recyclable. It's just not possible.
- So, the broader issue here is not just
- 14 bioreactors versus recycling. Bioreactors are brought to
- 15 the end. It's solid waste processing. Much like waste
- 16 water is processed, solid waste can be processed in these
- 17 units. So that all that we would ever be concerned about
- 18 again in this state would be disposing inerts that have no
- 19 use or value to anyone. Not municipal solid waste but
- 20 inerts, which is much easier to maintain in a post-closure
- 21 period.
- But for us to do that, for us to get there, for
- 23 us to find that funding for all these other recycling
- 24 things that we want to do, we got to talk through the door
- 25 and start exploring this technology.

- 1 So as I noted on my speaker slip, we're in
- 2 support of the staff recommendation for Option 1.
- 3 Thank you.
- 4 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 5 much.
- 6 Ramin Yazdani, Yolo County Public Works.
- 7 MR. YAZDANI: Good morning, Madam Chair and Board
- 8 members.
- 9 I'm here to support the staff recommendations
- 10 Option 1 for the RD&D rule.
- 11 I think a few things I want to mention is that
- 12 Yolo County has been successfully -- Yolo County is the
- 13 only landfill in the State of California that has Subtitle
- 14 D revised so that they can actually do the bioreactor. So
- 15 we have been doing research and development, demonstration
- 16 since 1994. And I think Yolo County is an example of what
- 17 could these projects that are going to come before you in
- 18 the future, how they would help the State of California
- 19 and the state of research and new way of thinking about
- 20 solid waste.
- 21 The other think I want to mention is that the
- 22 county also has a successful green waste diversion
- 23 program. We divert green waste, wood waste from our waste
- 24 stream. We're in the process of expanding that operation
- 25 while we're doing bioreactor project. And our bioreactor

- 1 project does not depend on the green waste facility. Our
- 2 operation is a private-public partnership, and the
- 3 facilities continue to divest green waste. We're also
- 4 going to expand the composting operation at our facility.
- 5 So in addition to that, the county has
- 6 successfully been able to work with the state and
- 7 regulatory agencies to go through the permitting process.
- 8 It took over a year for us to put something together that
- 9 was acceptable by everyone.
- 10 But we did not have to have all these additional
- 11 options in front of us. I think, frankly, those options
- 12 would actually make it more difficult and it would become
- 13 a hindrance to the research and development.
- 14 I think the regulations as are written by EPA are
- 15 adequate, and the state agencies, Water Board and the
- 16 Waste Board, have the authority to inflict more
- 17 requirements. And that's at their discretion. And I
- 18 think I would support additional requirements that the
- 19 Water Board or the Waste Board would require from anyone
- 20 who wants to do a demonstration project.
- 21 But I just wanted to mention that Yolo County
- 22 could be a kind of a case that you could look at and say,
- 23 "Can this be done as the way the EPA regs are written?"
- 24 And I think the answer is, yes, it can be done. It
- 25 doesn't -- the working document that's going to come

- 1 before the staff is going to allow them to put any kind of
- 2 control they like in addition to what EPA has done.
- 3 So, in summary, I think it's a great step towards
- 4 a different way of thinking and improving the way we
- 5 manage our solid waste. And I admire the staff and all
- 6 the Board members for supporting such a research and
- 7 development for California.
- 8 And thank you for hearing me this morning. And
- 9 again I urge you to support the Recommendation No. 1 for
- 10 this item.
- 11 Thank you.
- 12 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 13 much for being here.
- 14 Did staff have any comments concerning the
- 15 speakers?
- Board members?
- 17 Mr. Paparian.
- 18 BOARD MEMBER PAPARIAN: Yeah, thank you, Madam
- 19 Chair.
- 20 I think it's important to keep in mind what it is
- 21 that's before us here. We're not adopting these
- 22 regulations today. We're not passing judgment on any
- 23 specific provision of the regulation today. We are
- 24 authorizing staff to go forward for the first 45-day
- 25 comment period to solicit input on the various aspects of

- 1 the regulations.
- Now, the options before us on our screens I think
- 3 are important to put in the draft regulations that go out
- 4 for public review. That is not to say that these are the
- 5 things that are going to be finally in the regulations.
- 6 But it does put them on the table, so that anybody who
- 7 wants to look at the proposals have the opportunity to see
- 8 the universe of potential items that could be in the
- 9 regulations, and they then have the opportunity to comment
- 10 on those. Later on in the process, this Board will come
- 11 back and look at and determine whether to accept or reject
- 12 some of these items.
- So I don't want to really get too far into the
- 14 pluses and minuses of each of these items here today. But
- 15 I do very strongly urge that we put them in the
- 16 regulations so that people do have the chance to comment
- 17 on them.
- 18 But I do want to just say one thing about the
- 19 preprocessing requirements, since that's grown a lot of
- 20 attention, and the question as to whether the Board even
- 21 has the authority to go forward with some sort of
- 22 preprocessing requirement. And I think that is something
- 23 that, you know, lawyers are going to argue about, our
- 24 lawyers will argue with other lawyers and so forth. But I
- 25 think it's important to get the public comments on it.

- 1 And I think that there is enough statutory
- 2 direction on this. If you go to the heart of our Statute
- 3 40051, it provides a hierarchy that we're supposed to
- 4 operate under: First, source reduction; then recycling
- 5 and composting; then environmentally safe transformation
- 6 and environmentally safe land disposal. And hopefully
- 7 this is environmentally safe land disposal. But it goes
- 8 on. It says that the Board shall -- it's not "may" -- the
- 9 Board shall maximize the use of all feasible source
- 10 reduction, recycling, and composting options in order to
- 11 reduce the amount of solid waste that must be disposed of
- 12 by transformation and land disposal.
- 13 And not only that. Not only do we have that in
- 14 the general requirements of the Board very clearly with
- 15 the shell. We have experience in this area with
- 16 transformation facilities. For transformation
- 17 facilities -- these are the three solid waste incinerators
- 18 in the state -- there's very clear direction that those
- 19 projects must use front-end methods or programs to remove
- 20 all recyclable materials from the waste stream prior to
- 21 the transformation to the maximum extent feasible.
- That's the sort of language that's being put out
- 23 here in B1. And that's the sort of language that I think
- 24 we ought to get the comments on. Then determine later
- 25 whether that's something we really want to continue to

- 1 have in there or not. But I think the justification for
- 2 putting it out there for comment is clear, and I'd urge
- 3 that we put all these items out there for comment,
- 4 including B1 and B2. I think -- I don't think they're
- 5 necessarily mutually exclusive. I think that we can get
- 6 comments on all of them.
- 7 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.
- 8 Paparian.
- 9 We'll hear from Ms. Mulé, followed by Mr.
- 10 Washington.
- BOARD MEMBER MULÉ: Thank you, Madam Chair.
- 12 I do agree with Mr. Paparian in that this is just
- 13 to get these regs out for comment. And I guess I look at
- 14 it a little bit differently from you, Mike, in that why
- 15 can't we put them out as is and then solicit the input of
- 16 these types of issues? And I appreciate the statute
- 17 requirement. But I'm thinking, let's get them out as they
- 18 are now, and then solicit the input. Again, we're just
- 19 getting these out for input. And I, for one, am very
- 20 anxious to move the process forward.
- 21 Thank you, Madam Chair.
- 22 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- Mr. Washington.
- 24 BOARD MEMBER PAPARIAN: Could I just clarify?
- 25 Would that mean then putting these out as an

- 1 attachment to get comments or just --
- 2 BOARD MEMBER MULÉ: No.
- BOARD MEMBER PAPARIAN: -- not having anything
- 4 out there at all? See, that's -- I don't think that's
- 5 fair to the public that's not here in this room.
- 6 BOARD MEMBER MULÉ: They're out. They're out
- 7 now. This is public information as far as I'm concerned.
- 8 BOARD MEMBER PAPARIAN: But to the people who are
- 9 not in the room who are going to look at the proposal, I
- 10 don't think that's fair.
- 11 CHAIRPERSON MOULTON-PATTERSON: Mr. Washington
- 12 has the floor right now.
- BOARD MEMBER WASHINGTON: And I guess I was going
- 14 to ask the same question that Ms. Mulé just asked in terms
- 15 of, can't these be discussed during the 45-day comment
- 16 period? Why do we have to put them in our -- put them out
- 17 as a part of the regs? Can't someone just start
- 18 discussing them during the 45-day -- I'm just -- and,
- 19 Mike, you can respond. I'm just trying to figure out --
- 20 you tell me as your colleague why you want these in the
- 21 regs, because my thinking is that they could be discussed
- 22 anyway. Why do we have to put them as a part of our regs?
- 23 Why can't we just send them out as they are and then
- 24 discuss them? Do you think that they will be discussed?
- 25 BOARD MEMBER PAPARIAN: Okay. So someone in Los

- 1 Angeles gets the copy of the regulations. How do they
- 2 know that we want comments on something that isn't in the
- 3 document that they have in their hands?
- 4 BOARD MEMBER WASHINGTON: Well, who wants these
- 5 in there? Who wants these --
- 6 BOARD MEMBER PAPARIAN: I do. We had the support
- 7 of --
- 8 BOARD MEMBER WASHINGTON: Okay. So you'd get
- 9 them to the people in L.A.
- 10 BOARD MEMBER PAPARIAN: Okay. So --
- 11 BOARD MEMBER WASHINGTON: No, I'm just trying to
- 12 figure out -- go ahead.
- BOARD MEMBER PAPARIAN: -- can I have the mailing
- 14 list for everybody we send these to so I can send an
- 15 appendix saying what I would like also in comments?
- I don't think -- see, I don't think it works that
- 17 way. I think if we put them in the regulations, in the
- 18 draft, we'll solicit comment on the whole thing. Later on
- 19 we can decide, "Well, we don't like that. We'd like that
- 20 differently," and so forth. But for someone who's seeing
- 21 these regulations, they don't know that this is something
- 22 we want comments on if it's not there.
- 23 BOARD MEMBER WASHINGTON: Yeah. And I hear you.
- 24 I'm just not so sure that that's absolutely true. I think
- 25 that if these are comments and these are some suggestions,

- 1 someone out there know about them, and then they could be
- 2 a part of the discussion during the 45-day waiting period.
- 3 Thank you, Madam Chair. I just wanted to --
- 4 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 5 Ms. Marin is next.
- 6 BOARD MEMBER MARIN: Madam Chair, we had this
- 7 discussion during our Committee. And one of the things
- 8 why we allowed the staff to look into this was precisely
- 9 because, one, we wanted to know whether there had been
- 10 other situations, for example, in the number of proposed
- 11 permits. We wanted to know if that had ever taken place.
- 12 We really didn't want to create a new -- the way that I
- 13 put it is that we don't want to break new ground here.
- 14 This was just as a courtesy to some of the comments that
- 15 Mr. Paparian was raising. But that could very well and,
- 16 the way that I think, should be issues to be discussed
- 17 during the comment period.
- 18 The people that are concerned with some of these
- 19 issues will make their comments known during the comment
- 20 period. But the regulations, what we must not lose site
- 21 of, what people will be commenting on is what they already
- 22 have before them, which is what the EPA had.
- 23 So the bottom line is the people that will make
- 24 the arguments for and against whatever we have here, they
- 25 will make the arguments, period. What we must not lose

- 1 site of is what's really before the people for discussion
- 2 is what is already out there for discussion.
- 3 I agree with my colleagues that we must go
- 4 forward to enable to have all of these comments on the
- 5 record. They will all be part of the record. And I am
- 6 sure everybody that feels that there ought to be a limit
- 7 will say that, that there is front-end methods that need
- 8 to be there. They will make those comments. And I for
- 9 one am very willing, ready and able to hear all of that,
- 10 but on the record. And unless we move this forward, we
- 11 can't have that.
- 12 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.
- 13 Marin.
- 14 BOARD MEMBER MARIN: So I will make a motion if
- 15 you're ready, Madam Chair.
- 16 CHAIRPERSON MOULTON-PATTERSON: We don't really
- 17 need a motion. We just will need to direct staff. And
- 18 I -- you know, with all due respect to my colleague, I
- 19 think I hear the majority of the Board saying they want to
- 20 go with Option 1, to direct staff to notice the proposed
- 21 regulations for the first -- and there could be more,
- 22 right? -- publicly review and comment period.
- 23 BOARD MEMBER PAPARIAN: So, Madam Chair, can I
- 24 just clarify?
- 25 CHAIRPERSON MOULTON-PATTERSON: Sure.

1 BOARD MEMBER PAPARIAN: So in there there was

- 2 discussion -- in the information they put out, will they
- 3 solicit comments in these subject areas or will it just be
- 4 up to the public to quess that we want comments in these
- 5 areas? I mean it's just -- I don't think it's fair to the
- 6 public unless we put it in there that we'd like some
- 7 comments in these areas. So putting in the notice even --
- 8 put that we would like some comments in these areas in
- 9 addition to what's actually written in the draft
- 10 regulations.
- 11 CHAIRPERSON MOULTON-PATTERSON: Mr. Levenson, I'm
- 12 not -- I don't want to put you on the spot. But, you
- 13 know, I do want to know that the staff's recommendation
- 14 is.
- 15 DEPUTY DIRECTOR LEVENSON: If the Board wishes,
- 16 we certainly could include these issues and even this
- 17 language in the notice that accompanies the regulations so
- 18 that it's clear to folks that we are asking for comments
- 19 on this. That's one option for you. That would be fine
- 20 with us.
- 21 CHAIRPERSON MOULTON-PATTERSON: Ms. Peace.
- 22 BOARD MEMBER WASHINGTON: Madam Chair?
- 23 My question to you or Mr. Levenson, is this a
- 24 practice that we do for all of our 45-, 15-day comment
- 25 waiting period? Do we send out this type of stuff to

- 1 people saying, "Okay, comment additionally on these"? Or
- 2 do people bring them and comment on them if they raise
- 3 concerns about them?
- 4 CHAIRPERSON MOULTON-PATTERSON: Good question,
- 5 Mr. Washington.
- 6 And Ms. Peace wants to speak next.
- 7 STAFF COUNSEL BLOCK: Elliot Block. I just want
- 8 to -- Elliot Block with Legal Office.
- 9 It's not a common practice. We don't do it
- 10 regularly. We have done it on one or two occasions. The
- 11 C&D regulations, one of those packages at least, comes to
- 12 mind where we've specifically added some language to ask
- 13 for additional comments rather than just put the text out
- 14 there.
- 15 So we have done that sort of thing. It doesn't
- 16 happen all the time. It's just where it's merited. If
- 17 the Board believes that, we can do it.
- 18 CHAIRPERSON MOULTON-PATTERSON: Ms. Peace.
- 19 BOARD MEMBER PEACE: So if these things aren't
- 20 added in, that means we can't talk about them?
- 21 CHAIRPERSON MOULTON-PATTERSON: No, no.
- 22 BOARD MEMBER PEACE: So we can still -- even if
- 23 those aren't actually -- and these different options
- 24 aren't put in, that we could still get comments on them?
- 25 STAFF COUNSEL BLOCK: Absolutely.

- 1 CHAIRPERSON MOULTON-PATTERSON: Right.
- 2 I do think the direction of -- the majority of
- 3 the Board is Option 1.
- 4 And, Mike, you have such a good network to get
- 5 out your concerns, I think that's the way to do it.
- 6 BOARD MEMBER PAPARIAN: But can we -- like we did
- 7 with the C&D regs, can we put in the notice, even though
- 8 it's not in the draft regs, that we would like comments in
- 9 these areas?
- 10 CHAIRPERSON MOULTON-PATTERSON: That would be
- 11 fine with me. I mean, but not in the reg.
- Do we have a problem with that, Board members?
- BOARD MEMBER MULÉ: No.
- 14 CHAIRPERSON MOULTON-PATTERSON: I don't have a
- 15 problem with that. But I don't think they should be
- 16 directly in the regs. But I'll go with the majority of
- 17 the Board. Okay.
- 18 Let's go to Item No. 17.
- 19 DEPUTY DIRECTOR LEVENSON: Item 17 is
- 20 consideration of a revised Full Solid Waste Facilities
- 21 permit for the Grand Central Recycling and Transfer
- 22 Station in Los Angeles County.
- 23 Suzanne Hambleton will be making that
- 24 presentation.
- I do want to note for the record that we

- 1 received -- or at least Board members received and we were
- 2 copied two faxes, one received yesterday -- excuse me --
- 3 from George Ibarra, and one received I believe this
- 4 morning, but dated yesterday, from Marilyn Komimura, both
- 5 indicating opposition to this.
- 6 CHAIRPERSON MOULTON-PATTERSON: I have this up
- 7 here.
- 8 MS. HAMBLETON: Good morning.
- 9 I'm Suzanne Hambleton from the Permitting and
- 10 Enforcement Division.
- 11 The Grand Central recycling and transfer station
- 12 is located in the City of Industry. It is located in an
- 13 industrial zone and is surrounded by compatible industrial
- 14 land uses.
- 15 The proposed permit will allow for a change in
- 16 the name of the owner from Industry Urban Development
- 17 Agency to Grand Central Recycling and Transfer Station,
- 18 Inc.; an increase in maximum tonnage from 1,500 tons per
- 19 day to 5,000 tons per day. It will change the permitted
- 20 acreage from 10 acres to 10.26 acres. It will increase
- 21 the number of load checks to five per day. And the
- 22 proposed permit will add four additional permit
- 23 conditions.
- 24 The LEA and Board staff have determined that all
- 25 necessary findings have been made. A final supplemental

- 1 EIR was prepared and certified for the project, and a
- 2 statement of overriding considerations was approved and
- 3 adopted due to significant adverse unavoidable impacts to
- 4 air quality.
- 5 A pre-permit inspection was conducted on June 9th
- 6 with the LEA, and no violations of state minimum standard
- 7 were observed.
- 8 As you've heard, we received recently two letters
- 9 in opposition to this facility. However, because a
- 10 supplemental EIR was done with mitigations for the
- 11 project, because there's no history of state minimum
- 12 standards violations at this facility, and because it's
- 13 located in an industrial zone, staff recommend that the
- 14 Board adopt Resolution 2004-188, and concur in the
- 15 issuance of Solid Waste Facility Permit 19-AA-1042.
- 16 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 17 much.
- Mr. Washington.
- 19 BOARD MEMBER WASHINGTON: Madam Chair, I'm
- 20 prepared to move this item if there's no questions or
- 21 comments. I'd like to move adoption of resolution
- 22 2004-188.
- 23 CHAIRPERSON MOULTON-PATTERSON: I'll second it.
- 24 We have a motion by Mr. Washington, seconded by
- 25 Moulton-Patterson, to approve resolution 2004-188.

1 Without objection, substitute the previous roll

- 2 call.
- 3 Item 18.
- 4 DEPUTY DIRECTOR LEVENSON: Item 18, Madam Chair,
- 5 is consideration of a revised Full Solid Waste Facilities
- 6 Permit for the Inland Empire Utilities Agency Composting
- 7 Facility in San Bernardino County.
- 8 And Geri Stryker will make that presentation for
- 9 you.
- 10 MS. STRYKER: Good morning, Board members.
- 11 The Inland Empire Utilities Agency Composting
- 12 Facility is located in Chino on Chino-Corona Road and is
- 13 owned by the Inland Empire Utilities Agency.
- 14 The proposed permit will allow an increase in
- 15 traffic volume from 310 to 390 vehicle trips and to
- 16 increase the maximum daily tonnage from 1300 to 1700 tons.
- 17 It will Also allow the acceptance of chicken processing
- 18 bedding, litter, and recycled newsprint dewatered paper
- 19 fiber.
- 20 The LEA has certified that the application
- 21 package is complete and correct and that the report of the
- 22 facility information meets the requirements of the
- 23 California Code of Regulations.
- 24 The LEA has determined that the California
- 25 Environmental Quality Act has been complied with.

- 1 Having established that all requirements have
- 2 been met, Board staff recommends that the Board adopt
- 3 Solid Waste Facility Permit Decision No. 2004-190,
- 4 concurring with the issuance of the Solid Waste Facility
- 5 Permit No. 36-AA-0316.
- 6 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 7 much.
- 8 Ms. Marin.
- 9 BOARD MEMBER MARIN: Madam Chair, this came out
- 10 of our Committee on a 3 to 0 vote and therefore I would
- 11 move the item.
- 12 BOARD MEMBER MULÉ: Second.
- 13 CHAIRPERSON MOULTON-PATTERSON: Okay. We have a
- 14 motion by Ms. Marin, seconded by Ms. Mulé, to adopt
- 15 Resolution 2004-190.
- 16 Without objection we'll substitute the previous
- 17 roll call.
- 18 That brings us to Item No. 19.
- 19 DEPUTY DIRECTOR LEVENSON: And, Madam Chair,
- 20 yesterday morning Item 19 was added to the consent
- 21 calendar.
- 22 CHAIRPERSON MOULTON-PATTERSON: That's right.
- 23 I'm sorry. I hadn't scratched that out.
- 24 DEPUTY DIRECTOR LEVENSON: Thank you.
- 25 CHAIRPERSON MOULTON-PATTERSON: Thank you.

Okay we have Item 20. And we have one speaker on

- 2 this.
- 3 Mr. Levenson.
- 4 DEPUTY DIRECTOR LEVENSON: Item 20 is
- 5 consideration of new projects for the Solid Waste Disposal
- 6 and Codisposal Site Cleanup Program. If you recall, last
- 7 month we did bring forth scoring criteria for the program,
- 8 and which we changed to a quarterly cycle. But we
- 9 indicated that there would be three grants that were in
- 10 the pipeline that we'd be bringing to you this month. And
- 11 these are the three.
- 12 So Wes Mindermann will be making that
- 13 presentation.
- 14 MR. MINDERMANN: Good morning, Madam Chair and
- 15 members of the Board.
- 16 For your consideration this morning under the
- 17 Solid Waste Cleanup Program we have three grants totaling
- 18 \$2 million. This item was heard in the Permitting and
- 19 Enforcement Committee and enjoys a recommendation of
- 20 fiscal consensus.
- 21 In short, staff are recommending that the Board
- 22 approve all three grants.
- 23 That concludes my presentation.
- 24 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you.
- 25 And we have one speaker, Marty Strauss, City of

- 1 Sacramento.
- 2 MR. STRAUSS: Thank you. My name's Marty
- 3 Strauss, City of Sacramento. And I just wanted to take
- 4 the time to say thank you to Wes and Scott and to the
- 5 Board.
- 6 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you.
- 7 Ms. Marin.
- 8 BOARD MEMBER MARIN: Yes, Madam Chair. This item
- 9 came out also with a fiscal consent recommendation, so --
- 10 it came out on a 3-0. Therefore, I move the Item
- 11 2004-193.
- 12 BOARD MEMBER MULÉ: Second.
- 13 CHAIRPERSON MOULTON-PATTERSON: Okay. We have a
- 14 motion by Mr. Marin, seconded by Mulé, to approve
- 15 Resolution 2004-193.
- 16 Without objection, please substitute the previous
- 17 roll call.
- 18 And that brings us to Item No. 21, which will be
- 19 introduced by Ms. Peace and Mr. Paparian.
- 20 Mr. Paparian, you go first?
- 21 BOARD MEMBER PAPARIAN: Yeah, thank you, Madam
- 22 Chair. This is a discussion of some of the things that
- 23 the Board got engaged in back in our meeting in San Jose
- 24 with regard to soliciting input from employees. And let
- 25 me give just a little bigger context to it.

- 1 In March it was announced that the statewide
- 2 diversion rate dropped from 48 percent to 47 percent. And
- 3 we don't know whether that's because of statistical
- 4 anomalies or whether it's the beginning of a trend or
- 5 whether we've plateaued in diversion statewide. But it
- 6 was a little bit of a wake-up call to us nonetheless.
- 7 So at the March meeting, the Board -- I
- 8 suggested, the Board concurred that we take some steps to
- 9 solicit some input about what we could do with diversion
- 10 and what additional things could be accomplished. So we
- 11 asked that each Board division and office review their
- 12 existing programs to assure there's no obstacle to current
- 13 programs that get us towards our diversion or recycling
- 14 goals. We asked that they prepare suggestions for us.
- 15 And the Board asked Cheryl Peace and myself to solicit
- 16 ideas directly from our staff related to new initiatives
- 17 to promote source reduction and recycling. We also said
- 18 that we would hold a public workshop at some point to
- 19 bring in individuals who can provide us with fresh ideas
- 20 and new approaches to actions to promote source reduction
- 21 and recycling. And I'm still hopeful we'll be able to
- 22 schedule that some time later this year before the whole
- 23 Board.
- 24 I think the staff has taken the direction from
- 25 the Board very seriously. Since April Board Member Peace

- 1 and myself have been meeting with Board staff. We've had
- 2 some very interesting suggestions. And I've appreciated
- 3 the candor of the staff. I think they've put forward
- 4 suggestions -- you know, even some of which they might
- 5 assume that I might have trouble with it or Board Member
- 6 Peace might have trouble with it, they haven't been shy
- 7 about letting us know what they think. And I think that's
- 8 really important to this process.
- 9 We've heard things like ways to better use our
- 10 electronic data capabilities, better focus our SBRC
- 11 efforts on state agencies, streamlining our Board agenda
- 12 process so that the staff has more time to get involved in
- 13 some of the actual programs that lead to diversion. We
- 14 heard a lot about the various paper requirements that we
- 15 have. We actually require some things for various reasons
- 16 to come in on paper when they could be done
- 17 electronically. And I know that there's some work being
- 18 done on that, so that we can better lead by example.
- 19 I know that Mark Leary is working on a number of
- 20 the administrative items that the staff has come up with
- 21 and. And I'm going to continue to work with Board Member
- 22 Peace on both the workshop and the other items that are
- 23 coming out from the staff.
- 24 And I know that Board Member Peace has some
- 25 suggestions on the next steps, so I'll turn it over to

- 1 her.
- 2 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 3 Ms. Peace.
- 4 BOARD MEMBER PEACE: Okay. Thank you.
- 5 Mike and I have now attended all the all-staff
- 6 meetings from every division and office. And thanks to
- 7 our IWMB staff and Sheridan Merritt, we also received
- 8 suggestions from staff in our new suggestion box located
- 9 on the Boardnet.
- 10 I've also had a suggestion or two slipped under
- 11 my door. It really doesn't matter how we get the
- 12 suggestion.
- 13 The suggestions have ranged everywhere, you know,
- 14 from saving money on cell phone service and travel to
- 15 employee morale and upward mobility to addressing ADC,
- 16 conversion technologies, and buying recycled.
- 17 If you've been to any of these all-staff
- 18 meetings, you've probably noticed that Mike's emphasis has
- 19 been more on ways the Board can be more proactive in
- 20 increasing diversion. And I agree with Mike there. But
- 21 I'm also strongly in favor of improving the internal Board
- 22 practices that will free up staff time to improve our
- 23 program and make them more efficient and connected.
- 24 Because our dilemma has always been how to rank the
- 25 importance of the suggestions, who does the ranking and

- 1 how to let staff know that they've been heard, and to do
- 2 so with our limited resources.
- 3 Obviously not every suggestion will be acted on.
- 4 And some Board policies just aren't going to make
- 5 everybody happy. Some will create tension in external
- 6 markets as well as internally. That's just the nature of
- 7 trying to change the status quo.
- 8 What we'd like to suggest as an integrated
- 9 approach to this effort is for each division or office to
- 10 rank their suggestions in the order that they'd like to
- 11 see them addressed, keeping in mind coordinating with the
- 12 other program areas. Those rankings then would be brought
- 13 to the appropriate committee, and the committees would
- 14 consider them. And this way the staff has the opportunity
- 15 for internal coordination and input, and hopefully feel
- 16 more involved in the process.
- 17 This is not an attempt to pass the ball back to
- 18 the divisions. But I'm sure staff doesn't want the Board
- 19 to arbitrarily be picking policies and programs to change
- 20 without having their input. This way too we are
- 21 encouraging the divisions to work together and find
- 22 efficiencies that might not otherwise happen.
- 23 So this I think is how Mike and I would like to
- 24 proceed, assuming that the other members are okay with
- 25 that process of letting the divisions decide -- you'll

- 1 rank their suggestions and then bring them back to the
- 2 committees?
- 3 CHAIRPERSON MOULTON-PATTERSON: I'll certainly
- 4 open it up to Board members. But I -- before I do, I do
- 5 want to thank Mike and Cheryl for taking the initiative on
- 6 this. This is very important. We have a very talented,
- 7 smart, committed staff with great suggestions. So thank
- 8 you very much. And we all take them very seriously.
- 9 Ms. Marin.
- 10 BOARD MEMBER MARIN: Madam Chair, I do want to
- 11 also thank the Board members for leading the charge in
- 12 trying to come up with a new and improved Waste Management
- 13 Board.
- 14 I have personally dealt with employee suggestion
- 15 boxes in some of my previous lives. And the range of
- 16 suggestions comes -- you know, it varies from the very
- 17 simple to the very complex, from the very profound to the
- 18 not so profound. And you want to welcome that. I would
- 19 certainly be very interested in any way that I can
- 20 facilitate or help.
- 21 There's usually like a committee that looks at
- 22 all of them. And I presume that that's the two Board
- 23 members that initially take a shot at it. Because there
- 24 will be, you know, umpteen suggestions. But obviously not
- 25 all of them can be implemented. So that way, you know, if

- 1 I may, madam Chair, I'm certainly very willing to offer
- 2 some of the goods, the bads and the uglys of implementing
- 3 an employee suggestion box, because there are levels of
- 4 scrutiny. And certainly this Board is not going to
- 5 consider all 500 because somebody's going to decide that
- 6 some of them are not meritorious, if you will, as others.
- 7 And so that there is a process. I will be very, very
- 8 happy, and I offer my whatever little experiences I have
- 9 in that to my colleagues as well as to staff.
- 10 Thank you.
- 11 BOARD MEMBER PEACE: Well, thank you. We'll take
- 12 you up on that.
- 13 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you,
- 14 Ms. Peace.
- 15 And, again, I don't see any other comments. I
- 16 know everybody appreciates it and wants to be involved.
- 17 BOARD MEMBER PEACE: Yeah, you know, we want to
- 18 get started on, you know, implementing some of these
- 19 ideas, discussing some of these ideas. So maybe if --
- 20 maybe if the divisions, the offices can kind of start
- 21 ranking what they would like to see come before the
- 22 committees within the next, you know, couple months if you
- 23 can get that together. And when you feel you're ready,
- 24 start bringing those to the committee so we can start
- 25 discussing them and moving on them.

- 1 EXECUTIVE DIRECTOR LEARY: Madam Chair, if I
- 2 might.
- 3 We actually have that as an agenda on our
- 4 executive staff meeting tomorrow to start exactly that
- 5 process. And I think we can beat a couple a month. In
- 6 fact I think we'll be able to share with the committees,
- 7 as you've suggested, Member Peace, our preliminary ideas
- 8 about the prioritization coming out of each of the
- 9 divisions at next month's committee meetings. So we'll be
- 10 ready to start that.
- 11 I'd ask that, as the exec staff think about it in
- 12 preparation and in our discussion tomorrow and as the
- 13 Board members anticipate receiving these prioritization,
- 14 that we kind of all agree on what the criteria for the
- 15 highest priority. And I know we as exec staff are going
- 16 to approach it kind of on a bang-for-the-buck kind of
- 17 approach, that what has the most merit for the least
- 18 amount of resource input to modify. And obviously we
- 19 don't want to go after high hanging fruit and exhaust lots
- 20 of resources doing the analysis and ultimately come up
- 21 with something that doesn't really change things to too
- 22 much. And, you know, that's obviously common sense. No
- 23 rocket science here.
- 24 So that's how we'll be approaching it. And as we
- 25 come forward in August to the committees, we will -- each

- 1 of the deputies will prepare as part of the Deputy
- 2 Director's Report to the committees their first shot at
- 3 prioritization.
- 4 So I appreciate your leadership on this, members.
- 5 And I think we're going to have a very responsive, very
- 6 interactive process going forward.
- 7 Thank you.
- 8 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you,
- 9 Mr. Leary.
- 10 Our last item is Agenda Item No. 22,
- 11 consideration of whether the recycled content purchasing
- 12 policy or directive should continue to be a scoring
- 13 criteria for board grant programs or become an eligibility
- 14 requirement.
- 15 And I understand Ms. Wohl is going to introduce
- 16 this to us.
- 17 DEPUTY DIRECTOR WOHL: Yes. Good morning, Madam
- 18 Chair, Board members.
- 19 This is actually the first employee suggestion
- 20 box item that we're bringing forward to you. This will be
- 21 a discussion item. It was written in cooperation with the
- 22 Administration Division. And we did try to seek input
- 23 from the other divisions on some of the pros and cons.
- 24 But we have limited time, so they may not have gotten as
- 25 much input as they would have liked probably.

- 1 CHAIRPERSON MOULTON-PATTERSON: Ms. Peace.
- 2 BOARD MEMBER PEACE: Yeah, with that I have to
- 3 ness up to this one. I guess in my enthusiasms for
- 4 wanting to start this process and start looking at some of
- 5 the other suggestions I pushed hard to bring an item to
- 6 the Board this month. And I guess, you know, probably
- 7 could have -- probably was a little faster than what staff
- 8 would have liked and which didn't allow staff to be as
- 9 involved in the process as they would like to have been.
- 10 So I'll take responsibility for that.
- 11 But I do want to say that this was a great
- 12 write-up, and I learned a lot by reading this item, and I
- 13 appreciate all the work that you have done.
- 14 DEPUTY DIRECTOR WOHL: Well, Thank you.
- 15 So with that, let me tell you a little bit about
- 16 how the current process works.
- 17 The Green Procurement Policy has actually been
- 18 reaffirmed by the Board every year for the last three
- 19 years. So it's been pretty consistent in the direction
- 20 we're getting. Every year we fine tune it and try and be
- 21 a little more specific about what the Board is asking
- 22 staff.
- 23 The latest is that it is a general eligibility
- 24 criteria item. It is supposed to be, as identified in
- 25 Resolution 2002-347 revised, which is the latest policy,

- 1 that it is supposed to be 15 percent of the points for
- 2 general criteria. It can be modified to 10 percent if
- 3 staff can substantiate why they need to lower that from 15
- 4 to 10. And they can bring that forward for the Board to
- 5 review.
- 6 In addition, there was a "Be It Further Resolved,
- 7 staff will develop an evidence of Recycled Content
- 8 Purchasing Policy or Directive Certification Form" that
- 9 requires the applicant to provide current and substantive
- 10 information on their existing purchasing policy and
- 11 practices. And I think that was the attempt for the Board
- 12 to say, you know, "This goes beyond, yes, we have a
- 13 policy, no, we don't. But what are you doing in these
- 14 areas? Can you demonstrate that you're making purchases?
- 15 Do you have alternative practices you're doing," whether
- 16 that be grass cycling or a variety of things like that.
- 17 This item is recommending that instead of keeping
- 18 it as a general reviewed criteria, we move it to an
- 19 eligibility criteria. Meaning if you have that complete
- 20 Green Procurement Policy, you can get in the door to
- 21 participate for one of our grant programs. If you do not,
- 22 then you are excluded from getting in the door and,
- 23 therefore, not scored.
- 24 So what I'd like to do, since this was a
- 25 collaborative effort, is turn it over to Tom Estes to talk

- 1 about the pros and cons. And then we look forward to your
- 2 input on that subject.
- 3 MR. ESTES: Good morning.
- 4 CHAIRPERSON MOULTON-PATTERSON: Good morning.
- 5 MR. ESTES: In the interests of time I'm only
- 6 going to touch on a couple of the more salient pros and
- 7 cons. However, as you can imagine, there were many more.
- 8 Seven pages, to be exact. You have several more in your
- 9 agenda item. But we figured we'd pick these off and go
- 10 from there.
- 11 So the pros for moving the Green Procurement
- 12 Policy scoring criteria from general criteria to an
- 13 eligibility requirement:
- 14 Basically there would be fewer applications to
- 15 score. Those grant applicants that don't have an existing
- 16 green procurement policy will be ineligible and,
- 17 therefore, their applications need not be scored. Cut and
- 18 dried.
- 19 It also strengthens the message by making this
- 20 move. It strengthens the message of the importance that
- 21 the Board places on having a green procurement policy. If
- 22 grantees want the Board's money, they will implement a
- 23 policy and begin making green purchases. Again, it's that
- 24 simple.
- On the flip side, the cons:

- 1 If we did make that shift, the number of
- 2 applicants who can participate in each grant cycle will be
- 3 limited. In other words if an applicant does not have a
- 4 green procurement policy and cannot demonstrate purchases
- 5 and practices, then their application is automatically
- 6 ineligible for further consideration. Whereas, currently
- 7 the lack of a green procurement policy does not
- 8 automatically make the applicant ineligible at this point.
- 9 Staff evaluated the impact of the --
- 10 CHAIRPERSON MOULTON-PATTERSON: Say that again,
- 11 Tom.
- 12 MR. ESTES: Right now, if you do not have a green
- 13 procurement policy, since it's in the general scoring
- 14 criteria, you can still compete. And we also provide an
- 15 option, it's my understanding, that you can actually adopt
- 16 that policy during the scoring period and receive some
- 17 points -- during the application period and receive some
- 18 points. You wouldn't have proof of how you're
- 19 implementing it, but all hope is not lost there.
- 20 So on flip side that's no longer an option if
- 21 this were to move --
- 22 CHAIRPERSON MOULTON-PATTERSON: So it's all or
- 23 nothing?
- MR. ESTES: It's all or nothing.
- 25 BOARD MEMBER PEACE: But couldn't it be that you

- 1 could apply and then still get a green procurement policy?
- 2 I mean right now you're saying that you can get points in
- 3 the scoring criteria. You can still apply and get points
- 4 for it. Well, no. If it's in the scoring criteria you
- 5 can still apply during -- and get more points if you
- 6 implement a green procurement policy during the process.
- 7 I mean couldn't it be that way if you had it in the
- 8 eligibility too, say, "Go ahead and apply. But if you
- 9 don't have it, you're not going to be awarded" --
- 10 MR. ESTES: You don't pass "Go. You don't
- 11 collect \$200." So that's the major difference.
- 12 DEPUTY DIRECTOR WOHL: Typically with eligibility
- 13 it is a "yes" or "no" kind of thing. So you either meet
- 14 the eligibility and you can move on or you don't. So it's
- 15 not like there's an opportunity to work with them at that
- 16 point and get them, you know, to a point where they --
- BOARD MEMBER PEACE: And how hard is it to
- 18 implement a green procurement policy? Is it really
- 19 difficult? I mean how hard --
- 20 DEPUTY DIRECTOR WOHL: Well, it depends. You
- 21 know, I think -- the next statement Tom was going to make
- 22 is we looked at a couple of the current grant programs and
- 23 there was about 28 entities that would not have made it
- 24 through the process, that would not have passed but the
- 25 three we looked at, including L.A. County being one of

- 1 them.
- 2 What it looked like is -- some of them are
- 3 elementary schools. Some of them are waste management
- 4 authorities. They're not all local jurisdictions. So I
- 5 guess it depends on how their process works; what level of
- 6 importance they put towards that at the onset; you know,
- 7 if they're aware of it from the beginning; do they have
- 8 time to put a policy through? You know, I'm sure it runs
- 9 the gamut. You would think -- it's fairly easy to put a
- 10 policy together. But it's probably a matter of whether
- 11 they -- what level that rises to based on all the other
- 12 things they're implementing.
- 13 CHAIRPERSON MOULTON-PATTERSON: So this would
- 14 affect schools?
- DEPUTY DIRECTOR WOHL: There are -- yes, there
- 16 are elementary -- you know, like a playground grant, I
- 17 would assume there are actual schools that apply for
- 18 those.
- 19 CHAIRPERSON MOULTON-PATTERSON: Okay. Mr.
- 20 Paparian.
- 21 Excuse me. Madam Chair?
- 22 CHAIRPERSON MOULTON-PATTERSON: Ms. Carter.
- 23 CHIEF COUNSEL CARTER: I'm sorry.
- I'd like to comment on a possible option the
- 25 Board could consider in terms of an eligibility

- 1 requirement. It could be an eligibility requirement which
- 2 would, if not -- if the policy was not enacted before a
- 3 date certain, and that date certain could be after the
- 4 application period, would eliminate that applicant from
- 5 consideration. But the time in which the eligibility
- 6 policy -- pardon me -- that the Green Procurement Policy
- 7 is submitted could be later than the application date.
- 8 So, therefore, if they get it in at a later date, they
- 9 would still qualify for scoring; but if they don't get it
- 10 in by that extended date, then they would not be
- 11 considered for award. So it would allow them a little
- 12 extra time for those grant programs that are working on a
- 13 very short time margin.
- 14 So it's still an eligibility requirement, but
- 15 you're just extending the date in which the policy would
- 16 be submitted.
- 17 BOARD MEMBER WASHINGTON: Would that defeat the
- 18 purpose?
- 19 CHAIRPERSON MOULTON-PATTERSON: Just a moment
- 20 please.
- Would we be deciding this today?
- 22 DEPUTY DIRECTOR WOHL: This is actually a
- 23 discussion item. So we're bringing this idea forward to
- 24 you. You know, we could not reach consensus within the
- 25 group. I think there's a difference of opinion. You

- 1 know, I think Waste Prevention and Market Development
- 2 would prefer to leave it as is. I believe Special Waste
- 3 has considered the switch because it may save staff time
- 4 in reviewing. And I think Permitting and Enforcement
- 5 would like to leave it as is too because of some statutory
- 6 issues where it may actually affect eligibility if it
- 7 changes.
- 8 CHAIRPERSON MOULTON-PATTERSON: I know many of my
- 9 colleagues want to speak. But just, you know, at first
- 10 blush and all, you know, as great as I think that Green
- 11 Policy is, as I think it would work maybe in Special Waste
- 12 or some areas, to put another mandate on the school, I
- 13 don't even know if we can do that. And, you know, this
- 14 would be highly unpopular with our schools to say they had
- 15 to do it. I think we should do everything we can to
- 16 encourage it, but I don't think we dictate this. And
- 17 that's just my own personal opinion.
- 18 Mr. Paparian was next, and then Mr. Marin.
- 19 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 20 I think I'm in agreement with you. At times I do like to
- 21 push the envelope. But I don't want to get us in a
- 22 situation where we can't even open the envelope with some
- 23 of these proposals.
- Where I would like to see us go is maybe provide
- 25 some more guidance as to what ought to be in a green

- 1 procurement policy, because that does change over time. 1
- 2 think, you know, six or eight years ago, if you had 10
- 3 percent recycled content paper, you were doing good.
- 4 Well, today's standards is basically a hundred percent
- 5 recycled content paper. And maybe if we provided some
- 6 guidance about what ought to be in a green procurement
- 7 policy and whether it's actually being utilized, and
- 8 recognize that that's going to change over time as more
- 9 recycled content products become available, that that may
- 10 be the way for us to go. So that, you know, you might be
- 11 able to score 15 points today based on today's
- 12 availability of materials, but in five years there might
- 13 be a new set of recycled content materials and maybe, you
- 14 know, you ought to be held to a slightly higher standard
- 15 to get that 15 points at some point in the future.
- 16 So, anyway, that's the direction I'd like to go
- 17 and just provide a little more teeth and guidance to the
- 18 existing policy over time.
- 19 CHAIRPERSON MOULTON-PATTERSON: Ms. Marin was
- 20 next. But, Mr. Estes, I didn't mean to interrupt right in
- 21 your presentation. I'm going to call right back on you in
- 22 a moment.
- MR. ESTES: No, it's pretty well done.
- 24 CHAIRPERSON MOULTON-PATTERSON: Okay. Ms. Marin.
- 25 BOARD MEMBER MARIN: Madam Chair, I think one of

- 1 the things that is very, very clear -- I read this about
- 2 three times to make sure that I understood what is it
- 3 that -- how it all worked. And it seems to me that if it
- 4 was Mr. Paparian that was pushing the envelope or anybody
- 5 else, I think that they did a very good job. But if this
- 6 came in as a suggestion box, I think that the amount of
- 7 work that staff went through to come to have this appear
- 8 before the Board, just by reading this I could tell that
- 9 it was an enormous amount of work, that a lot of people
- 10 came in and decided whether this was good or bad or -- and
- 11 it seemed to me that if it was a suggestion box issue,
- 12 that had we had a system in place, that much of this work
- 13 would not have been necessary. So it seemed to me that we
- 14 were putting the cart before the horse. It was a great
- 15 exercise, but I think that to some degree unnecessary.
- 16 And maybe when my colleagues go forward with the
- 17 suggestion box process, that some of this extra work would
- 18 not be necessary.
- 19 It was -- I think it was very revealing and I
- 20 learned a lot. Like I said, I read it three times to make
- 21 sure that I understood the pros and the cons and what was
- 22 really being attempted to do here. It was a lot of work.
- 23 But I think that if we had a different process, we would
- 24 not even be seeing this in this shape right now.
- 25 So a lot of hard work, very enlightening at least

- 1 to me, and thank you.
- 2 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 3 Any other comments?
- 4 Or Mr. Estes, would you like to finish up? I'm
- 5 sorry.
- 6 MR. ESTES: The only other point that I want to
- 7 conclude with is, if we were to make this shift, we would
- 8 probably be wise to give folks plenty of advanced notice
- 9 that this is the new -- you know, the new lay of the land,
- 10 if you will. And I'll leave it at that.
- 11 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- Ms. Peace.
- BOARD MEMBER PEACE: Well, I guess that was
- 14 another suggestion I was going to make if we did decide to
- 15 change this. I mean there could definitely be a phase-in
- 16 period. I mean can't we start letting people know, you
- 17 know, "Hey, get a green procurement policy in place
- 18 because in three years," or whenever, "this Board isn't
- 19 taking going to be giving out any more money unless you
- 20 have that in place." So that's just an option too, you
- 21 know, those things to think about. Because we are trying
- 22 to push every jurisdiction, everybody to have these green
- 23 procurement policies.
- 24 And then another thing -- some divisions, like
- 25 you said, you know, Markets and P&E might want to leave it

- 1 the way it is, Special Waste might want to change it. 1
- 2 guess another thing that was in my mind is, does it have
- 3 to be the same across the Board? I mean does every grant
- 4 have to be exactly the same?
- 5 CHAIRPERSON MOULTON-PATTERSON: Somewhere down
- 6 the line too -- you know, we're not going to be definitely
- 7 deciding this today, but -- I don't want to put her on the
- 8 spot right now. But, Ms. Vorhies, I'd like to hear from
- 9 you about the effect this would have on schools, which
- 10 have so many areas that they have to meet right now.
- 11 So, anyway, is that --
- 12 DEPUTY DIRECTOR WOHL: Yeah, maybe just in
- 13 summary, to piggyback on Mike's idea, we could develop a
- 14 web page or something that's referenced in these grant
- 15 items that says, "Here's what we think's an example of a
- 16 green procurement policy. Here's how we would show you're
- 17 demonstrating. These are the kind of purchases we want to
- 18 see and this is the kind of practices that also could help
- 19 you get points." And try and be consistent across all
- 20 grants. And then modify that as the bar raises, so that
- 21 we can, you know, kind of encourage these people to come
- 22 along gradually.
- 23 CHAIRPERSON MOULTON-PATTERSON: Mr. Washington,
- 24 did you wish to comment? I'm sorry.
- 25 BOARD MEMBER WASHINGTON: Yeah, I just wanted to

- 1 briefly comment and say to the staff and to all those, I
- 2 think it makes for good discussion. I'm a little
- 3 different from Ms. Marin in the sense that I think the
- 4 hard work that was put in was dedicated to it because it
- 5 was a suggestion, and that's what suggestion boxes are
- 6 for. And, again, I don't think we're going to have a
- 7 system in place, Ms. Marin, that will address every
- 8 suggestion that comes before this Board. And that's what
- 9 they're for, to kind of work through and perhaps help us
- 10 get there.
- 11 So I want to thank the staff for all their
- 12 comments. And certainly we welcome the staff to continue
- 13 to make those suggestions so we can kind of go through
- 14 them and see what we can do to make the Board better.
- 15 And, again, to the staff and to all those, kudos
- 16 to all you guys who've done such an excellent job with the
- 17 team that's working behind the scene to try to see if you
- 18 can come up with a consistent -- I think there's great
- 19 working together abilities. And, again, I thank all of
- 20 you guys for doing such a great job in coming up with just
- 21 a suggestion to bring it before this Board as a discussion
- 22 item and to start talking about this issue.
- 23 So thank you.
- 24 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.
- 25 Washington. And I'm glad you said that, because

- 1 there's -- we certainly don't want to discourage any
- 2 suggestions. And I know we've gotten a lot of good ones
- 3 and we'll look at them.
- 4 Ms. Peace.
- 5 BOARD MEMBER PEACE: Okay. Coming back to the
- 6 point that maybe not all divisions would have to be -- to
- 7 have the same -- I mean if a division wanted to change and
- 8 make it an eligibility criteria instead of a scoring
- 9 criteria, is there anything that says they couldn't do
- 10 that?
- 11 DEPUTY DIRECTOR WOHL: I don't think there's
- 12 anything, but what you have is people who compete on
- 13 different grants. The same jurisdiction competes on
- 14 multiple grants and so the rules change. And that's --
- 15 BOARD MEMBER PEACE: Okay. So if a division did
- 16 want to change that in a particular grant program, they
- 17 could bring that forward before the committee and ask that
- 18 it be changed?
- 19 DEPUTY DIRECTOR WOHL: Yeah, I would say so.
- 20 BOARD MEMBER PEACE: Okay. Thank you.
- 21 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you.
- 22 Good question.
- One further item of business. We want to wish
- 24 Jerry Hard a very, very happy birthday. We understand
- 25 it's a big birthday.

1		Happy birthday, Jerry.
2		BOARD MEMBER WASHINGTON: He wishes he was 16.
3		CHAIRPERSON MOULTON-PATTERSON: With that we will
4	adjourn t	the meeting. And we'll see you all at the picnic?
5		Unless anyone else has anything else to say.
6		(Thereupon the California Integrated Waste
7		Management Board meeting adjourned
8		at 11:00 a.m.)
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1	CERTIFICATE OF REPORTER
2	I, JAMES F. PETERS, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
б	foregoing California Integrated Waste Management Board
7	meeting was reported in shorthand by me, James F. Peters,
8	a Certified Shorthand Reporter of the State of California,
9	and thereafter transcribed into typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said meeting nor in any
12	way interested in the outcome of said meeting.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 29th day of July, 2004.
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